

ICB budgets for tobacco dependence treatment services 2023/24 – 2025/26

April 2026



Key points

This report presents data on budgets for tobacco dependence treatment services set by Integrated Care Boards (ICBs) in the three years from 2023/4 to 2025/6. Data on the allocations made to ICBs from NHSE are not available.

- There are wide variations in the investment in tobacco dependence treatment services made by ICBs.
- ICB budgets for tobacco dependence treatment services increased, on average, by 4% between 2023/4 and 2025/6. Average budgets increased in all three service areas: acute, maternity, and mental health.
- Despite this overall average change, more ICBs reduced their overall budgets for tobacco dependence treatment services than increased them over this period.
- There is substantial variation in spend-per-smoker across ICBs, ranging from £32.11 to £1.44.
- Between 2024/5 and 2025/6, spend-per-smoker fell in 17 ICBs and increased in 12 ICBs. There was no change in 7 ICBs.

Methods and data quality

This report presents findings from two separate freedom of information (FOI) requests to ICBs in England. The first request was made in April 2025 and asked for details of ICB budgets for tobacco dependence treatment services (TDTS) for the two years 2023/4 and 2024/5, broken down by acute, maternity, and mental health service types. The second request was made in August 2025 and asked for the same budget data for the year 2025/6.

Responses were received from 40 of the 41 ICBs (98%) in both waves. Table 1 describes the data quality for all three years. ICBs were only included in the analysis if the data they provided included a total figure for all tobacco dependence treatment services, as a minimum. ICBs providing incomplete data or no data were excluded. Overall, there were 36 valid cases in 2023/4 (88%), 38 valid cases in 2024/5 (93%), and 36 valid cases in 2025/6 (88%).

Table 1. Quality of FOI data received from ICBs

	2023/4	2024/5	2025/6
ICBs responding	40	40	40
ICBs providing comprehensive data broken down by service type, as requested	30	30	26
ICBs providing total TDTS budget only	3	2	3
ICBs providing data with limited disaggregation by service type	3	6	7
ICBs providing incomplete data	2	1	3
ICBs providing no data	2	1	1
VALID CASES	36 (88%)	38 (93%)	36 (88%)

ICB budgets for tobacco dependence treatment services

The average ICB budget for tobacco dependence treatment services increased by 4% over the three years from 2023/4 to 2025/6. The average budget increased by 8% in the second year (2024/5) and fell by 3% in the third year (2025/6). The averages for the three years from 2023/4 to 2025/6 are shown in Table 2.

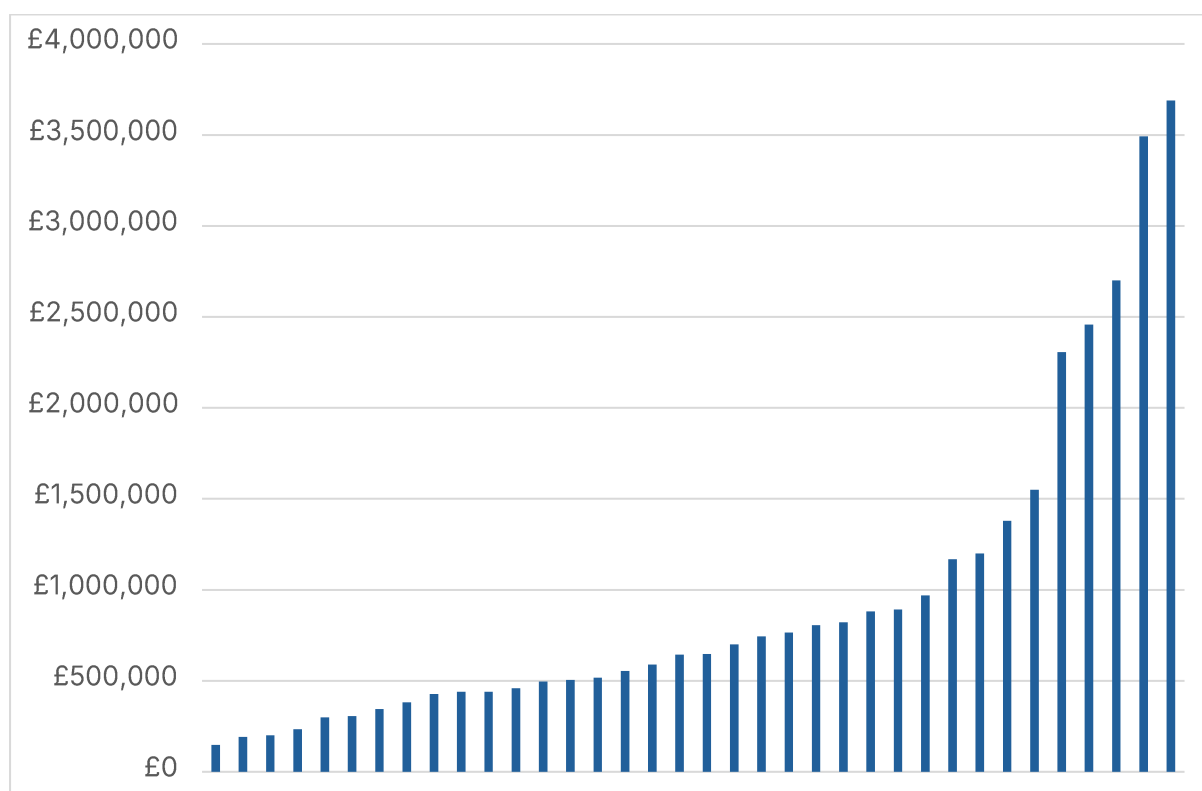
Table 2. Average ICB budgets for tobacco dependence treatment services 2023/4 – 2025/6

	2023/4	2024/5	2025/6	Change 2023/4 – 2025/6
Number of valid cases	36	38	36	
Average TDTS budget	£913,562	£987,500	£954,192	4%
Minimum value	£200,000	£200,000	£148,400	
Maximum value	£3,320,858	£3,492,546	£3,689,864	

These averages are affected by a small number of ICBs with very large budgets. Figure 1 illustrates the spread of tobacco dependence treatment budgets in 2025/6. Most ICBs had tobacco dependence treatment budgets below £1m. In 2025/6:

- 27 (75%) had budgets below £1m
- 4 (11%) had budgets between £1m and £2m
- 3 (8%) had budgets between £2m and £3m
- 2 (6%) had a budget over £3m

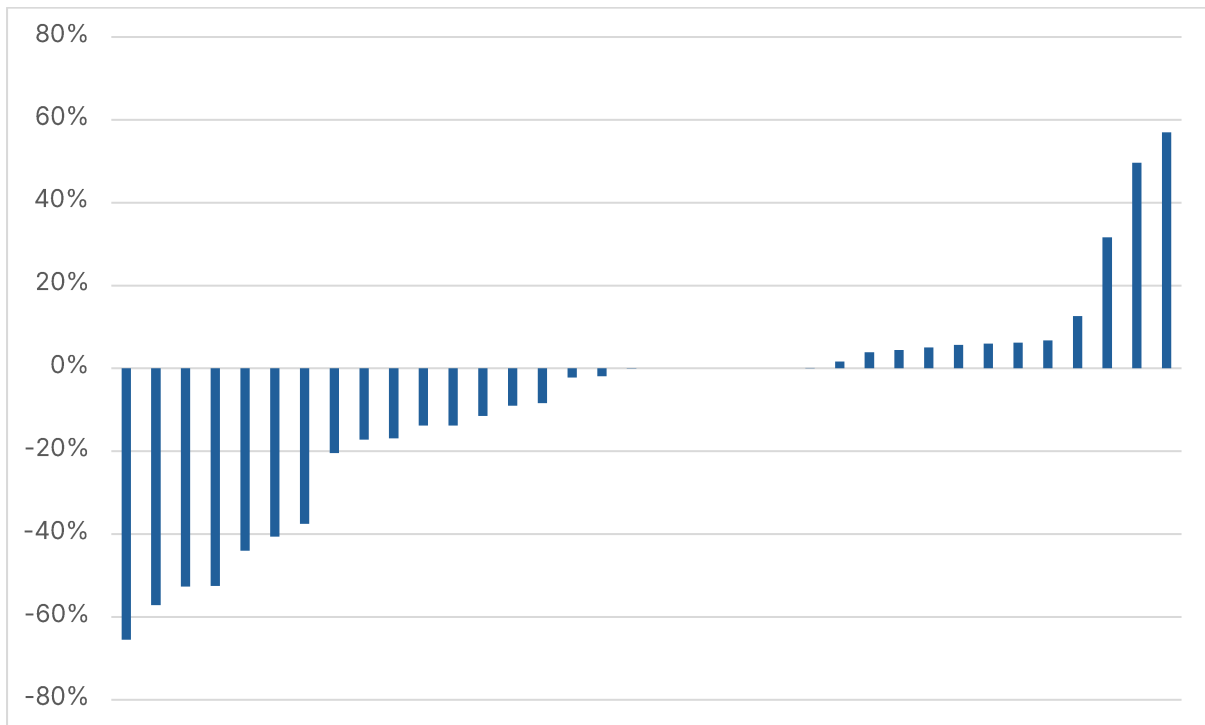
Figure 1. ICB budgets for tobacco dependence treatment services in 2025/6 (n=36)



Despite the average increase between 2023/4 and 2025/6, ICB budgets for tobacco dependence treatment services declined more often than they increased over this period. Among the 34 ICBs that reported valid data for both 2023/4 and 2025/6, budgets had increased in 15 (44%), decreased in 17 (50%) and stayed the same in 2 (6%).

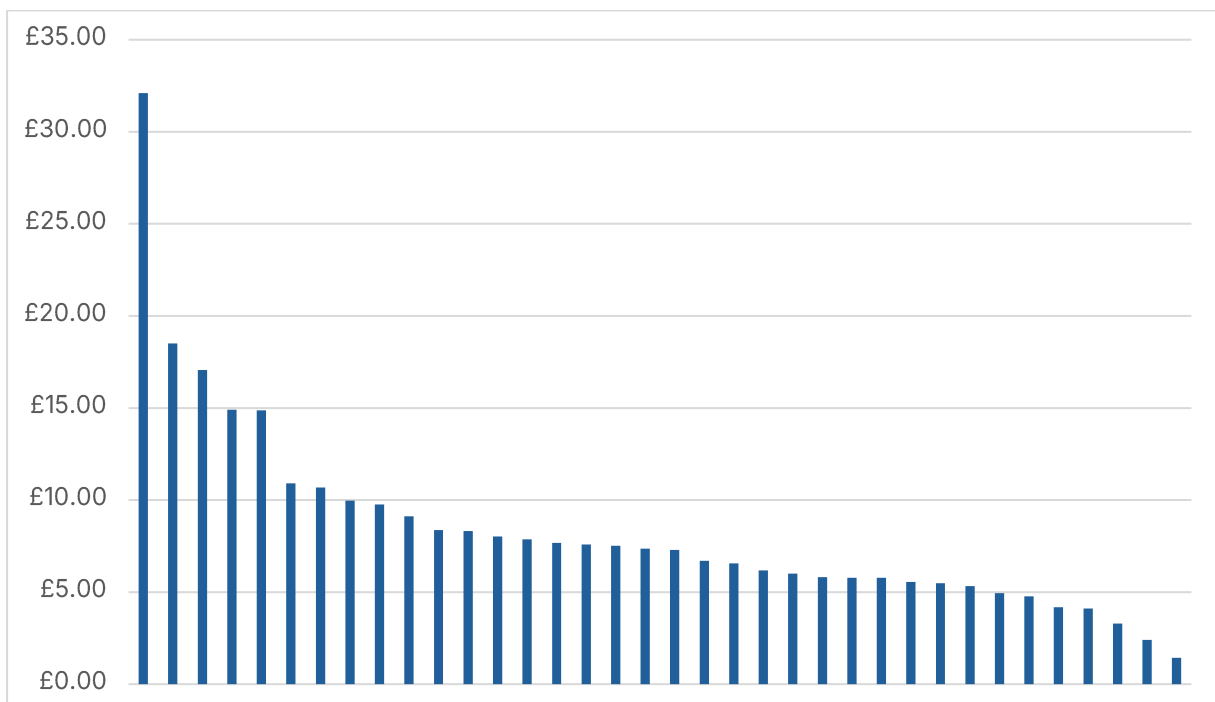
In the most recent year, 2025/6, more ICBs cut tobacco dependence treatment budgets (n=17) than increased them (n=12). Budgets stayed the same in 7 ICBs (Figure 2). Among the ICBs that had cut tobacco dependence treatment budgets in 2025/26, the average cut was 23%.

Figure 2. Change in ICB tobacco dependence treatment budgets 2024/5 – 2025/6 (n=36)



There is substantial variation in spend-per-smoker across ICBs, ranging from £32.11 to £1.44. Between 2024/5 and 2025/6, spend-per-smoker fell in 17 ICBs and increased in 12 ICBs. There was no change in 7 ICBs. *Spend-per-smoker* was calculated by dividing each ICB's tobacco treatment budget by the number of smokers in that ICB, based on 2024 APS data.

Figure 3. ICB spend-per-smoker on tobacco treatment services in 2025/6 (n=36)



Budgets for specific service areas

The average budgets for tobacco dependence treatment services in acute, maternity, and mental health settings are described in Table 3. There were year-on-year increases in the average budgets in all three service areas.

The averages in Table 3 do not match the averages in Table 2 because the baselines are different (fewer ICBs provided disaggregated data). Table 2 provides a more accurate account of the overall change in budgets.

Table 3. Average ICB budgets for tobacco dependence treatment services by service area, 2023/4 – 2025/6

	2023/4	2024/5	2025/6	Change 2023/4 – 2025/6
Number of valid cases	30	30	26	
Acute	£471,508	£498,992	£498,414	6%
Maternity	£251,066	£257,510	£268,039	7%
Mental health	£188,239	£215,360	£215,420	14%
Total	£910,813	£940,511	£981,873	8%

Appendices

Appendix 1. ICB spend on tobacco treatment services and spend per smoker*, 2023/4 – 2025/6

ICB	23/4 spend	spend per smoker 23/4	24/5 spend	spend per smoker 24/5	25/6 spend	spend per smoker 25/6
Bath & NE Somerset, Swindon and Wiltshire	£444,056	£7.63	£461,394	£7.93	£382,132	£6.57
Bedfordshire, Luton and Milton Keynes	£491,868	£6.62	£439,729	£5.92	£459,301	£6.19
Birmingham and Solihull	£565,686	£5.01	£513,000	£4.55	Incomplete data provided	n/a
Black Country	£328,000	£2.58	£515,000	£4.05	£306,000	£2.41
Bristol, N Somerset & South Gloucestershire	£503,810	£6.69	£496,000	£6.59	£504,192	£6.70
Bucks, Oxfordshire & Berkshire West	£835,000	£8.21	£835,000	£8.21	£765,000	£7.52
Cambridgeshire and Peterborough	£431,000	£5.89	£786,000	£10.73	£440,000	£6.01
Cheshire and Merseyside	£1,464,322	£7.86	£1,584,248	£8.51	£1,549,213	£8.32
Cornwall and the Isles of Scilly	No data provided	n/a	£489,185	£9.43	£516,860	£9.96
Coventry and Warwickshire	No data provided	n/a	No data provided	n/a	No data provided	n/a
Derby and Derbyshire	£596,000	£7.83	£555,000	£7.29	£555,000	£7.29
Devon	£629,000	£5.42	£643,214	£5.54	£643,214	£5.54
Dorset	£329,029	£5.84	£514,485	£9.13	£427,690	£7.59
Frimley	£128,000	£3.22	£128,000	£3.22	Incomplete data provided	n/a
Gloucestershire	£294,260	£7.14	£294,081	£7.14	£440,000	£10.68
Greater Manchester	£2,180,138	£8.80	£2,597,890	£10.49	£2,700,000	£10.90
Hampshire and the Isle of Wight	£832,998	£6.60	£969,656	£7.68	£969,656	£7.68
Herefordshire and Worcestershire	£600,000	£11.62	£700,000	£13.56	£300,000	£5.81
Hertfordshire and West Essex	No data provided	n/a	No data provided	n/a	No data provided	n/a
Humber and N Yorkshire	£783,391	£5.13	£882,000	£5.78	£882,000	£5.78
Kent and Medway	£942,000	£6.09	£892,510	£5.77	£892,506	£5.77
Lancashire and South Cumbria	£1,775,279	£13.37	£2,319,416	£17.46	£2,458,445	£18.51
Leicester, Leicestershire and Rutland	£516,377	£7.65	£464,739	£6.89	£496,000	£7.35
Lincolnshire	£378,603	£4.50	£522,943	£6.21	£821,135	£9.76

Mid and South Essex	£592,000	£6.81	£592,000	£6.81	Incomplete data provided	n/a
Norfolk and Waveney	£1,022,000	£14.41	£1,035,781	£14.60	£647,278	£9.12
North Central London	£801,000	£5.66	£813,000	£5.74	£700,981	£4.95
North East and North Cumbria	£3,320,858	£14.17	£3,492,546	£14.90	£3,492,596	£14.90
North East London	£1,587,500	£9.24	£1,557,500	£9.06	£1,378,728	£8.02
North West London	£1,026,050	£6.57	£863,015	£5.53	£744,250	£4.77
Northamptonshire	£429,000	£7.37	£402,374	£6.92	£190,997	£3.28
Nottingham and Nottinghamshire	£968,000	£10.05	£885,991	£9.20	£806,271	£8.37
Shropshire, Telford and Wrekin	£262,000	£11.29	£262,000	£11.29	£345,000	£14.86
Somerset	£200,000	£4.18	£200,000	£4.18	£200,000	£4.18
South East London	£2,978,355	£25.92	£3,276,553	£28.51	£3,689,864	£32.11
South West London	£399,999	£3.88	£429,999	£4.17	£148,400	£1.44
South Yorkshire	£2,892,000	£21.38	£2,901,000	£21.45	£2,307,000	£17.05
Staffordshire and Stoke-on-Trent	£584,000	£5.29	£600,000	£5.43	£588,662	£5.33
Surrey	£495,655	£8.69	£495,655	£8.69	£234,549	£4.11
Sussex	£409,000	£2.75	£1,112,000	£7.49	£1,168,000	£7.86
West Yorkshire	No data provided	n/a	£1,130,079	£5.16	£1,200,000	£5.48

** Spend-per-smoker was calculated by dividing each ICB's tobacco treatment budget by the number of smokers in that ICB, based on 2024 APS data.*